City Council Minutes

Regular Meeting 12/06/89

City Council Chambers
735 Eighth Street South
Naples, Florida 33940

City of Naples

-SUBJECT-	Ord. No.	Res.	Page
ANNOUNCEMENTS: MAYOR PUTZELL: None CITY MANAGER JONES: Announced that the Council's next regularly scheduled meeting would be held on December 13, 1989.			1
APPROVAL OF MINUTES: November 15, 1989, Regular November 21, 1989, Workshop November 21, 1989, Special			2
PURCHASING: -BID AWARD for one (1) ton ambulance chassis.		89–5999	2
RESOLUTIONS: -APPROVE dredge and fill request, Oyster Bay. -APPROVE dredge and fill request, lengthen boat slip. -APPOINT Philip A. Strohm and William E. Payne to the Airport Authority.		89–6000 89–6001	3 4 8
-WITHDRAW special election date for portions of Pelican Bay. -APPROVE Agreement with the Supervisor of Elections Office. -APPROVE resolution urging citizens to approve Amend-		89– 89– 89–6006	1 ! 20
ment #3APPROVE resolution urging the President and U.S. Congress to affirm the Tenth AmendmentAPPROVE employment contract for Franklin C. Jones.		89–6007 89–6008 89–6009	21 22 22
ORDINANCES - First Reading: -APPROVE proposed annexation of Pelican Bay, certain areas contained in Exhibits A and B.	89		8
ORDINANCES - Second Reading: -ADOPT amendment to Code providing for the placement of street numbers to be visible from the street. -ADOPT amendment to Code providing administrative app-	89–6002		5
roval for encroachments 4.5" or less. -ADOPT amendment to Code providing for administrative approval for variance requests to the CCSL.	89–6003 89–6004		6 7
DISCUSSION/ACTION: -Purchase of a portion of the Troy property.			21
CORRESPONDENCE AND COMMUNICATIONS: None.			24

City Council Chambers 735 Eighth Street South Naples, Florida 33940



CITY COUNCIL MINUTES Regular Meeting

Time 9:00 a.m.

Date 12/06/89

Mayor Putzell called the meeting to order and presided as Chairman: Edwin J. Putzell, Jr. ITEM 2 ROLL CALL: Present: Mayor VOTE M S A Kim Anderson-McDonald 0 E В William E. Barnett Т C S Alden R. Crawford, Jr. Ι 0 E COUNCIL John T. Graver 0 NN MEMBERS Paul W. Muenzer N S D 0 T Lyle S. Richardson, Councilmen Also Present: Franklin C. Jones, Paul C. Reble, City Manager Police Chief David W. Rynders, James L. Chaffee, City Attorney Utilities Director Mark W. Wiltsie, Ann "Missy" McKim, Assistant City Manager Community Dev. Dir. Gerald L. Gronvold, Tom Smith, City Engineer Asst. Fire Chief Jon C. Staiger, Ph.D., Sheldon Reed, Natural Res. Mgr. Fire Marshal Karen Peterson, Stewart Unangst, Public Info. Officer Purchasing Agent Frank "Bill" Hanley, Mary Kay McShane, Personnel Director Finance Director George Henderson, Jodie O'Driscoll, Recording Secretary Sergeant-At-Arms See Supplemental Attendance List - Attachment #1. *** Captain Jeffrey Kent INVOCATION: ITEM 1 Salvation Army *** *** ANNOUNCEMENTS ITEM 3 MAYOR PUTZELL: None. CITY MANAGER JONES: Announced that Council's next regularly scheduled meeting would be held on December 13, 1989. -1-

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	CONSENT AGENDA						
APP	ROVAL OF MINUTES ITEM 4						
	November 15, 1989, Regular Meeting November 21, 1989, Workshop Meeting November 21, 1989, Special Meeting						
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PUR	CHASING ITEM 5						
	RESOLUTION NO. 89-5999	10904865					
	A RESOLUTION AWARDING CITY BID 90-39 FOR FURNISHING A ONE (1) TON AMBULANCE CHASSIS AND REMOUNTING AND REFURBISHING THE EXISTING FIRE DEPARTMENT RESCUE BODY; AUTHORIZING THE CITY MANAGER TO ISSUE A PURCHASE ORDER THEREFOR; AND PROVIDING AN EFFECTIVE DATE.						
	Emergency Vehicle Fabricators, Inc. Riviera Beach, Florida \$33,426.00	Anderson- McDonald Barnett Crawford	X		X X X		
	le not read.	Graver Muenzer			X		
	<u>ION</u> : To <u>APPROVE</u> the Consent Agenda as presented.	Richardson Putzell (7-0)		X	X X		
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	END CONSENT AGENDA						
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VOTE CITY OF NAPLES, FLORIDA A Date 12/06/89 0 E City Council Minutes B T C S I 0 Y E 0 N EN COUNCIL N S N D 0 **MEMBERS** ---RESOLUTION NO. 89-6000 ITEM 6 A RESOLUTION AUTHORIZING A DREDGE AND. FILL REQUEST TO DREDGE THE END OF DEAD-END CANAL LOCATED AT LOT 16, 3, OYSTER BAY SUBDIVISION, THE CANAL NORTH OF BLUE POINT AVENUE BETWEEN CHERRYSTONE COURT AND SANDPIPER IN ORDER TO ACHIEVE THE ORIGINAL DESIGN CONFIGURATION, SUBJECT TO THE STIPULATION SET FORTH HEREIN; AND PROVIDING AN EFFECTIVE DATE. Title read by City Attorney Rynders. PUBLIC HEARING: Opened: 9:07 a.m. Closed: 9:09 a.m. Natural Resources Manager Staiger explained that when the Oyster Bay subdivision was originally this canal was designed platted, with semicircular end. During construction, the end of this canal was never fully dredged to its original The petitioner has received all configuration. the necessary permits from the State Department of Environmental Regulation (DER); however, DER has required that the subject of stormwater runoff A modified catch basin has been addressed. installed and hooked into the City's system. The agreed to replant petitioner has also more mangroves than would be affected by the dredging.

In response to Councilman Graver, Dr. Staiger noted that the wooden ramps indicated on the plans were for pedestrian access to the dock only, and provide a walkway over the rock revetment.

Engineer Todd Turrell, representing the petitioner, advised that he was available to answer any questions.

Referring to the dredged spoil, Mr. Graver asked where it would be placed. Mr. Turrell indicated that it would be transferred to the upland areas in accordance with the petitioner's DER permit.

CITY OF NAPLES, FLORIDA Date 12/06/89		0				A
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MOTION: To APPROVE the resolution as presented. *** *** *** RESOLUTION NO. 89-6001 A RESOLUTION AUTHORIZING A DREDGE AND FILL REQUEST TO LENGTHEN AN EXISTING COVERED BOAT SLIP BY DREDGING IT TO A DESIGN DEPTH OF -5 FEET AND TO ELEVATE THE ROOF TO APPROXIMATELY 24 FEET, SUBJECT TO THE STIPULATIONS SET FORTH HEREIN; AND PROVIDING AN EFFECTIVE DATE. Title read by City Attorney Rynders. PUBLIC HEARING: Opened: 9:11 a.m. Closed: 9:15 a.m. Natural Resources Manager Staiger advised that the petitioner was requesting permission to lengthen an existing covered boat slip and raise its roof elevation to approximately 24 feet. He further noted that the engineer had indicated prior to this meeting that the roof elevation might be lower. While staff has received no objections to this project from adjacent property owners, neighborhoods such as Aqualane Shores have expressed concern regarding the raised roof elevation of such structures. Engineer Todd Turrell, representing the petitioner, advised the roof elevation would increase from its existing 15 feet to approximately 18 feet in eave height.	Muenzer Richardson Putzell (7-0)	X	X	XXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXX		
In response to Councilman Graver, Dr. Staiger explained the procedures for displacing live oyster beds while dredge activities took place. Mayor Putzell asked when the adjacent neighbors had been notified. Dr. Staiger estimated that the City Clerk's Office had sent those notices out approximately 7 to 10 days prior to this meeting. MOTION: To APPROVE the resolution as presented. -4-	Anderson-		х	. X X X X X X X X X X X X X X X X X X X		

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*** COMMUNITY DEVELOPMENT DEPARTMENT/ NAPLES PLANNING ADVISORY BOARD							
ORDINANCE NO. 89-6002 ITEM 8							
AN ORDINANCE AMENDING CHAPTER IX OF THE COMPREHENSIVE DEVELOPMENT CODE, FORMERLY SECTION 8-15 OF THE CODE OF ORDINANCES OF THE CITY OF NAPLES, RELATING TO THE NUMBERING OF PROPERTY; AND PROVIDING AN EFFECTIVE DATE. PURPOSE: TO PROVIDE FOR THE POSTING OF NUMBERS ON ALL IMPROVED PROPERTY SO AS TO MAKE THEM READILY VISIBLE AND LEGIBLE FROM THE STREET(S).							
Title read by City Attorney Rynders.							
PUBLIC HEARING: Opened: 9:18 a.m. Closed: 9:18 a.m.							
No one present to speak for or against.							T
Community Development Director McKim advised that at the first reading of this ordinance, Council directed staff to make several amendments to the document. This included deleting the requirement that structures 50 of more feet from the right-of-way must place their address on a post, and it also removed the requirement that numbers two inches high must be placed on both sides of the mailbox. While this ordinance would be effective as of January 1, 1990, enforcement would not be evident until March 1, 1990. All violations would be handled through the City's Code Enforcement Board.							
Councilman Graver asked if the Police Department could quickly identify the address of a home if the numbers were only on one side of the mailbox. Police Chief Reble indicated that his department would have some difficulty identifying property in such instances. Mr. Graver said that he believed the purpose of the ordinance was to ensure that							
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	emergency vehicles could readily locate property. He recommended the sentence requiring placement of house numbers on both sides of the mailbox be reinserted. Mayor Putzell concurred and said he believed the only question raised at the last reading was whether numbers could be placed on one side of a post, or a tree, instead of the two to be required for the mailbox. MOTION: To ADOPT the ordinance at second reading adding the requirement that numbers shall be placed on both sides of the mailbox for clearer identification from the street.	Anderson- McDonald Barnett Crawford Graver Muenzer Richardson Putzell (6-1)	X	X	X X X X X	X	

	AN ORDINANCE AMENDING THE COMPREHENSIVE DEVELOPMENT CODE RELATING TO NONCONFORMING STRUCTURES; PROVIDING FOR ADMINISTRATIVE VARIANCE WHERE THE NONCONFORMITY IS LESS THAN 4.5 INCHES; PROVIDING STANDARDS; AND PROVIDING AN EFFECTIVE DATE. PURPOSE: TO ALLOW FOR ADMINISTRATIVE APPROVAL OF MINOR ENCROACHMENTS INTO REQUIRED YARDS.						
	Title read by City Attorney Rynders. PUBLIC HEARING: Opened: 9:23 a.m.						
	Closed: 9:23 a.m.						
	No one present to speak for or against.						
	Community Development Director McKim noted that this ordinance was very similar to its first reading with one small amendment to a verb use under Section 1 changing "will" to "shall." This ordinance provides for administrative approval of minor encroachments of up to 4.5 inches into required yards.	Anderson- McDonald Barnett Crawford Graver Muenzer Richardson		X		X X X X	
	MOTION: To ADOPT the ordinance as presented at second reading.	Putzell (7-0)		1		Χ .	

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ORDINANCE NO. 89-6004 ITEM 10						
AN ORDINANCE AMENDING THE COASTAL CONSTRUCTION SETBACK LINES SUBSECTION OF CHAPTER X, RESOURCE PROTECTION STANDARDS, OF THE COMPREHENSIVE DEVELOPMENT CODE OF THE CITY OF NAPLES BY ADDING SUBPARAGRAPH (19); AND PROVIDING AN EFFECTIVE DATE. PURPOSE: TO ADD PROVISIONS THAT WOULD ALLOW STAFF TO PERMIT SOME TYPES OF CONSTRUCTION ON THE PROPERTIES THAT LIE BETWEEN THE BEACHFRONT LOTS AND THE NEW COASTAL CONSTRUCTION SETBACK LINE WHICH WOULD ELIMINATE THE NEED FOR A VARIANCE AND PUBLIC HEARING FOR PATIOS, POOLS, GARAGES AND SIMILAR STRUCTURES ON THE PROPERTIES AFFECTED BY THE RELOCATED COASTAL CONSTRUCTION SETBACK LINE.					·	
Title read by City Attorney Rynders. PUBLIC HEARING: Opened: 9:25 a.m.	19 aug 12 19 1					
Closed: 9:25 a.m.						
No one present to speak for or against. Councilman Anderson-McDonald pointed out that this item, as was the case with the previous one, had included a provision wherein final approval would still be rendered by the City Council at its next regularly scheduled meeting immediately following issuance of a permit by staff. Council by such action has not aberrated any of its responsibilities to the staff.	Anderson- McDonald Barnett Crawford Graver	X	X)		
MOTION: To ADOPT the ordinance as presented at second reading.	Muenzer Richardson Putzell			1	\ \ \	
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RESOLUTION NO. 89-6005 ITEM 11 A RESOLUTION APPOINTING TWO MEMBERS TO THE CITY OF NAPLES AIRPORT AUTHORITY; AND PROVIDING AN EFFECTIVE DATE. Title read by City Attorney Rynders. Mayor Putzell thanked those approximately 34 applicants who submitted their resumes for these positions for participating. He further expressed the City's appreciation to General Rudolph Bartholomew and Robert N. Tiffany for their dedication to that Board for the last 12 years. MOTION: To APPOINT Philip A. Strohm and William E. Payne to the Naples Airport Authority. *** FIRST READINGS ORDINANCE NO. 89 ITEM 12 AN ORDINANCE PROPOSING THE ANNEXATION OF PELICAN BAY HOULEVARD AND EXCEPT THAT PORTION EAST OF WEST BOULEVARD AND SOUTH OF PELICAN BAY BOULEVARD AND EXCEPT THAT PORTION OF PARCEL D PRESENTLY BEING USED BY COLLIER COUNTY AS A PUBLIC PARKING LOT AND EXCEPT THAT PORTION OF PARCEL D NORTH OF THE DORCHESTER; UNIT TWO, EXCEPT THAT PORTION OF THE GOLF COURSE NORTH OF GULF PARK DRIVE AND EXCEPT THE VILLAS OF PELICAN BAY; UNIT FOUR, EXCEPT PARCEL B; UNIT FIVE WEST OF THE WEST RIGHT-OF-WAY LINE OF GREEN TREE DRIVE, SAID AREA BEING MORE PARTICULARLY DESCRIBED IN THE ATTACHED EXHIBIT "A"; AMENDING SECTION 1.2 OF THE CHARTER OF THE CITY OF NAPLES, RELATING TO THE BOUNDARIES OF THE CITY; PROVIDING FOR A REFERENDUM OF SAID ANNEXATION ON FEBRUARY 6, 1990; PROVIDING FOR A BALLOT QUESTION; AND PROVIDING FOR THE CITY OF NAPLES TO INCLUDE SAID PROPERTY.	Anderson- McDonald Barnett Crawford Graver Muenzer Richardson Putzell (7-0)					
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	Title read by City Attorney Rynders.							
	Mayor Putzell advised that representatives from Pelican Bay Property Owners' Association were in attendance to give a brief presentation.							
	Mr. Fred Hardt, President of the Pelican Bay Property Owners' Association, advised that the residents of Pelican Bay would like to be annexed to the City of Naples. He then reviewed the proposed area slated for annexation (a copy of the proposed boundaries for annexation can be reviewed in the Office of the City Clerk). Mr. Hardt further pointed out that the boundaries had been reduced to comply with the State Statutory requirement that 30% of the area must be representative of registered voters. Otherwise, 70% of the property owners in the proposed annexation area must consent to such action.							
	Referring to two adjacent properties, Councilman Muenzer asked why "St. Thomas" and "St. Martin" had been excluded from the proposed annexation area. Mr. Hardt advised that there were only 11 registered voters in approximately 122 units at those locations which was not sufficient to meet the 30% rule.							
	Mr. Hardt then expounded on the benefits that residents of Pelican Bay would enjoy if this area was annexed to the City of Naples. This compact, contiguous area feels that it is homogeneous with other City neighborhoods, he said. The Property Owners' Association, he continued, believes that the City can provide a more responsive government to its citizenry than the County because its officials are appointed by all the electorate and not just a few, as is the case in single member districts.							
	Regarding the Pelican Bay Improvement District (PBID), Mr. Hardt explained that this entity has been established by the Legislature to provide water and sewer service to residents in Pelican Bay. The County has not been cooperative in the PBID's efforts to continue servicing this area, and it has, in fact, threatened to take control of the PBID as provided for in its joint agreement							
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Date 12/06/89

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with Pelican Bay. While this is not the only reason the Association decided to annex to the City, it has been a determining factor, Mr. Hardt said.

Mr. Hardt then alluded to some other benefits residents of Pelican Bay, such as: significant savings in ad valorem tax; perceived better police protection; comparable utility services; street lighting and right-of-way required "Foundation" Currently, the maintenance. is responsible for the landscaped Pelican Bay medians and ornamental flowers; it is anticipated, Mr. Hardt said, that the Foundation would continue the upkeep on those medians at no additional cost to the City.

There are many advantages for the City as well, Mr. Hardt continued. The City would experience a significant increase in ad valorem tax revenue well as franchise and utility taxes. would Ιt control over very controversial a Crayton Road and its intersection: possible expansion into Pelican Bay. Another advantage to City would include the intangible human resources available among Pelican Bay's residents. There are many retired CEO's in this development, Mr. Hardt said. This proposed annexation will bring in approximately 1,100 registered voters and should not adversely affect existing City politics or government.

Mr. Bernie Young, Vice-president of the Pelican Bay Property Owners' Association, advised that had worked with the annexation consultant, Paul Piller, in determining the boundaries of the proposed annexation. In order to comply with the Statutes, he continued, approximately 30% of the area must 'be owned by registered voters. Mr. Young then predicted that if this annexation approved by the voters in February, that by November, 1990 election, the entire Pelican Bay area should be prepared to annex to the City Naples.

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Referring to the City's current fire rating and possible deterioration by annexation, Mr. Young said that he did not believe the City would allow their current Class 4 rating to deteriorate. He further believed that the City would place a station further north to protect that rating should this annexation take place. The costs associated with such a station, he predicted, could be captured by the increased tax base from Pelican Bay.							
Mr. Russ Mudge, member of the Board of Directors for the Pelican Bay Property Owners' Association, advised he would briefly summarize the financial benefits resultant from this proposed annexation. The City of Naples would receive an added tax base of approximately \$364-million for the proposed area, \$620-million for the entire Pelican Bay area. This should realize an increase for the City, based on its 1.2024 mills, of approximately \$438,000; this amount would increase based on the forecasts of 1990 taxable valuation. In addition, the City would realize approximately \$344,000 in additional franchise and utility taxes: \$327,000, Electric; \$17,000, Telephone; and \$8,000, cable.							
Mayor Putzell advised that he would initiate the Chair's prerogative and call upon each Council member for his/her comments or questions. Councilman Graver asked what the cost to the City would be relative to serving this area after annexation. City Manager Jones referred to a memorandum distributed to Council at the onset of these proceedings (Attachment #2), and said that staff has estimated the anticipated expenditures for the first six months to be \$265,569; twelve months, \$531,138; and second year, \$699,334. This would include police and fire protection to that area. Mr. Jones further pointed out that not all the revenue sources from this area had been identified which included building permit fees, occupational license fees, etc. The revenues generated from this area should be more than sufficient to address the expenditures for service. Mr. Jones pointed out that property could be made available in Pelican Bay to add a							

VOTE CITY OF NAPLES, FLORIDA A Date 12/06/89 E 0 B City Council Minutes T S I 0 E COUNCIL 0 N E N N S N D **MEMBERS** 0 T small three man Fire Station. This request it any critical needs not bring with infrastructure demands. Referring to the City's current Class 4 fire rating, Mr. Graver asked if the City was in the position to move into that area to provide another fire station. City Manager Jones reiterated that during preliminary discussions with Pelican Bay, it has been determined that the PBID has indicated an interest in providing an area for facility to meet the immediate need of service. It would be a three man company with one engine, he said. Discussion ensued relative then Comprehensive Plan's requirements for park sites. City Manager Jones said that he believed the park areas in Pelican Bay, existing and proposed, would be adequate so as not to create a deficit in the City's Comprehensive Plan requirements. Councilman Graver then asked for clarification regarding the "Foundation". Mr. Fred advised that the Foundation was the master association and was responsible for maintaining the rights-of-way, the seasonal flowers, the tram service, and the common areas where tennis courts and other amenities were located. The City should never have to provide service in those because the Foundation would retain control continue to levy annual assessments against each Pelican Bay property owner. City Manager Jones pointed out that the Foundation was very similar to neighborhood associations that take care of resident parks and the like. Mr. Graver then said that while he was in favor of annexation, he would prefer to wait until November election to place this request on the ballot. This delay would allow staff and proponents of Pelican Bay's annexation necessary time to fully educate the public and look at all ramifications associated with proposed action.

In response to Mr. Graver's comments, Mr. Bernie Young, representing Pelican Bay, said that he

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believed if this issue was postponed to the November ballot, there would be too many obstacles to overcome, such as: possible County control of the PBID; Westinghouse's unwillingness to annex; and many other unforeseen obstacles too numerous to mention. Mr. Fred Hardt, also representing Pelican Bay, pointed out that many of that area's beaches currently were County parks and could potentially become City parks if annexation was to proceed. He then referred to the Pelican Bay golf course and said he did not believe that amenity would ever become a public facility. Again, in response to Councilman Graver, Mr. Hardt advised that he has talked with some of the commercial property owners north of the proposed annexation area, and he believed that they could very easily voluntarily annex into the City once the area south had been successfully incorporated. Councilman Anderson-McDonald said she had placed a call to the Insurance Service Office in Tallahassee regarding the difference in criteria between a Class 4 and Class 6 Fire rating. She has of yet received no response from that Office. Mrs. Anderson-McDonald continued that the last time annexation was considered, it was a City proposal and had to be justified by the City. This time, the responsibility of selling this proposal is up to the residents and the property owners of Pelican Bay are not comfortable with the information provided to them, then they will reject the proposal at the polls in February, she							
Councilman Barnett said that he was in favor of the annexation as he believed it would be a wonderful marriage. Councilman Richardson concurred and said that he would be in favor of annexation rather than the possible incorporation of small communities adjacent to the City's boundaries, as is the case in Broward County. He said he would like to see the voters on both sides given the opportunity to express themselves.							
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	Councilman Crawford expressed concern that the boundaries were of a meandering nature and not as compact as he would prefer. He then asked if the City could legally surround a County park; staff nodded affirmatively.						
	In response to Mr. Crawford's concerns, City Attorney Rynders advised that if the County retained jurisdiction of the Crayton Road intersection, it could require expansion; however, if that intersection was under City control, as would be evident from this annexation, the City would then have jurisdiction regarding that area.						
	Referring to Attachment #2, Councilman Crawford said he believed the City would not gain very much revenue from this annexation, and basically, during the first two years would experience a "wash". He further expressed concern that February might not be the appropriate date to consider such action.		11				
	Councilman Muenzer asked how many residents and how many acres were proposed for annexation. Mr. Fred Hardt advised that there were approximately 4,500 residents and 450 acres of property. Mr. Muenzer pointed out that if this proposal was approved at first reading, that in and of itself did not automatically approve it at second reading. If Council's questions and concerns are not fully answered, it can, and will, turn this request down.						
	Referring then to the City's sewer plant and transmission lines, Mr. Muenzer asked if it was adequate to handle this annexation. City Manager Jones noted that the existing PBID would be in existence for some time after annexation because of its bond indebtedness and legislative approval. However, a force main would be needed from their current PBID plant to the City's system on Solana and Goodlette Roads, approximately 40,000 linear feet at an estimated cost of \$45 per linear foot. Staff pointed out that the Pelican Bay property owners would be assessed for those improvements.						
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	Mr. Muenzer then asked if the sale of the Carica Road storage tank would create any problems for the City relative to water storage if this annexation was approved. City Manager Jones replied in the negative and said that the City has replaced the Carica Road storage tank elsewhere.						
	Councilman Muenzer then directed staff to prepare an analysis of the estimated costs relative to the various services needed to accommodate Pelican Bay. This should include various departments such as: solid waste, parks and parkways, utilities, building, traffic, etc. Council should have those figures prior to its consideration of this item at second reading on December 13, 1989.						
	Regarding Pelican Bay's existing solid waste contractor, Yahl Brothers, Mr. Muenzer asked how soon the City would be responsible for solid waste removal after annexation, and would it require a buyout of the current contract. City Manager Jones advised that state law requires an existing franchise be permitted to run through the end of their contract in such circumstances. The contract period for Yahl Brothers ends in July, 1990.						
	In response to Councilman Muenzer, Community Development Director McKim noted that the same conversion chart to determine zoning of property would be used for Pelican Bay as was used during the last annexation. This area would come in under the UPD (urban planned development) and be susceptible to the original PUD (planned unit development) approval by the County.						
	Councilman Muenzer then asked if the proposed park sites would remain, or if the developer would usurp those areas for residential units. Mr. Fred Hardt assured Council that those sites would remain.						
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Mayor Putzell said he believed it would be very worthwhile for Council and the citizenry to have a detailed set of questions and answers for their review. He said he further believed that the voters should decide whether they want this annexation or not, and since the Pelican Bay representatives have asked it be placed on the February ballot, he would support that request. Councilman Graver asked if litigation by the County ensued relative to control over the PBID, who would be liable. Mr. Fred Hardt advised that such litigation would be between the PBID attorney and the County.						
Mrs. Emer Brennan of 880 Eighth Avenue South, asked that the City residents be given the opportunity to access that three mile stretch of beach adjacent to Pelican Bay in other areas besides the north and south boundaries of Pelican Bay should Council consider approving this request.						
Mr. Fred Voss, 605 Bougainvillea Road, said he did not believe the City had sufficient time to negotiate contracts for interim service with North Naples Fire District and the Collier County Sheriff's Department. City Attorney Rynders pointed out that as was the case in the last annexation effort, such contracts would be negotiated prior to the vote to ensure uninterrupted service to that area.						
Mr. Fred L. Sullivan, 1608 Murex Lane, said he would be in favor of placing this issue on the November ballot. This would provide the staff ample opportunity to gather the facts and analyze the long term effects prior to the public's vote on the matter. He further believed deferring this item to the November ballot would give the annexation much more credibility.						
Mr. Ron Pennington, 289 Spring Line Drive, said the benefits to the City of Naples were not as apparent as those to Pelican Bay. He further expressed concern that the beaches and conservation areas had been excluded from this proposal.						

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	Mrs. Sue Brock Smith, 15 Eleventh Avenue South, asked staff to provide the citizens of Naples with a comprehensive analysis of this proposal prior to the February election. She expressed concern that this annexation included many high-rise structures which were nonconforming to the City's existing height ordinance, and she reminded Council that their first obligation was to their citizens.						i
	Mayor Putzell advised the public that the Council would not grant approval of this request light handedly. It has an oath to uphold to provide the citizens of Naples with a responsible government and would continue its deliberation of this, and any future items, in that same vein. He then asked staff if it had sufficient time to respond to the questions and concerns stated at these proceedings and publicize them in a reasonable fashion prior to the February ballot. City Manager Jones said that he was confident staff could address those issues as he had yet to hear anything new which staff had not already addressed.						
	Attorney J. Dudley Goodlette of Cummings and Lockwood, representing the Registry Hotel, said his client had never been asked whether it wanted to participate in this annexation. He asked the City to provide him with all pertinent information relative to this action so that his client could weigh the advantages and disadvantages. Mr. Goodlette further asked that his client be given the opportunity to make a presentation at the second reading of this ordinance.						
•	Mr. C. Stephen Hann, 6131 Pelican Bay Boulevard, President of the St. Thomas Condominium Association, said that because this property was adjacent to the proposed annexation area, his group would like it to be included.						
	Mrs. Audrey Barbera, 590 Regatta Road, member of the Moorings Beautification Committee, asked Council to reconsider placing this on the November						
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ballot. She said that she believed there were too many unanswered questions and not enough benefit to the City as a result of this annexation. Mrs. Barbera also expressed concern that three miles of the beach was virtually cut off from the public because of a lack in public access.						
Mr. John C. Van Arsdale, 3333 Rum Row, said that he would be in favor of delaying this issue until the November election as he did not believe there was sufficient time to fully educate the voters.						
Ms. Carol Lynn Kendall, 495 Galleon Drive, asked if the existing water/sewer facility was adequate to address the City's future needs without this annexation. She then asked who would be responsible for the costs associated with any capital expenditures to increase capacity at that facility. Referring then to beach access, Ms. Kendall said that she believed Pelican Bay had a private beach inasmuch as very few citizens had the tenacity to hike three miles to enjoy it. She asked Council to consider requiring additional beach accesses as a condition for approval.						
In response to Ms. Kendall's questions, City Manager Jones pointed out that there was no need to add anything to the current facility as it was quite capable of handling the annexation. In addition, any cost for future capacity changes would be borne by those customers affecting the change through their rates and service. MOTION: To APPROVE the ordinance as presented at	Anderson- McDonald Barnett Crawford Graver Muenzer Richardson Putzell	X	X.	X X X X X X		
Councilman Anderson-McDonald said that she has during her tenure on this Council kept the City of Naples' interest and wellbeing first and foremost: If the questions and concerns expressed at these proceedings have not been adequately addressed, it will be reflected at the polls in February. She pointed out that the February election would be a better forum for which to place this request inasmuch as there were four	(7-0)					
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City Council seats and one mayoral seat up for consideration. There will be many questions for those candidates, and lots of opportunities for the public to express their opinions and concerns. She would vote in favor of this request because she believed it would receive more attention and thought than it would on the November ballot.						
Mr. Crawford said that approval of this item at first reading did not automatically mean approval at second reading. He reiterated that he would approve it today, but would reserve judgement on the second reading until such time as staff has addressed all the questions and concerns raised at these proceedings.					•	
Councilman Richardson advised Council was provided with information by staff (Attachment #2) that the public has not yet been made aware of, and he hoped that the news media would publicize it in tomorrow's paper for the public's information. City Manager Jones advised that he would establish a hotline for the public regarding this annexation.						
Council then directed the Recording Secretary to provide staff with a transcript of those questions asked during this deliberation.						

END FIRST READINGS						
RESOLUTION NO. 89 ITEM 13						
A RESOLUTION SETTING A SPECIAL ELECTION DATE IN PORTIONS OF PELICAN BAY FOR THE PURPOSE OF A REFERENDUM TO DETERMINE WHETHER OR NOT THAT AREA SHALL BE ANNEXED TO THE CITY OF NAPLES; AND PROVIDING AN EFFECTIVE DATE.						
Title read by City Attorney Rynders.						
City Attorney Rynders advised that he had placed this item on the agenda to address the pre-clearance requirement from the State Justice				7		

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CITY OF NAPLES, FLORIDA					vo	ΓE	
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Department; however, he was advised by Department that this document was not neces He respectfully requested Council to withdrafrom the agenda.	sary.						
***	***						
RESOLUTION NO. 89-6006	TEM 14						
A RESOLUTION AUTHORIZING THE MAYOR AND CITY CLERK TO EXECUTE AN AGREEMENT FOR SERVICES REGARDING CITY ELECTIONS BETWEEN THE CITY OF NAPLES, SUPERVISOR OF ELECTIONS, AND COLLIER COUNTY; AND PROVIDING AN EFFECTIVE DATE.	8					•	
Title read by City Attorney Rynders.							
City Attorney Rynders advised that this Agree outlined the responsibilities of the City and Supervisor of Elections Office. City Ma Jones pointed out that this merely put writing the City's present and past relation with the Supervisor of Elections; staff recompapproval of the Agreement.	the nager into onship					0.00	
Mayor Putzell referred to Sections C and D of contract and asked if the requests cont therein were excessive. City Attorney Ry advised that those were provisions Mrs. Morgan, Supervisor of Elections, had asked City to comply with in order to provide ample for ordering ballot cards and preparation upcoming City elections.	ained Inders Mary the time						
Referring to the requirement that a list candidates shall be provided within 24 hour the close of the qualifying period, Mayor Pu asked if staff could comply with that require City Attorney Rynders advised that the City has agreed to that section and would ensure those requirements had been met.	s of tzell ment. Clerk						
Mrs. Mary Morgan, Supervisor of Elections, that the City's qualifying period ended Tuesday according to the City Charter. The time this could cause a problem would be	on a only						
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to a contract the contract of						
CITY OF NAPLES, FLORIDA	3			vo	LE	14
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that Tuesday fell on Christmas Eve, as was the case four years ago. Mrs. Morgan further pointed out that the City Charter provides for write in votes, but the ballot cards she has ordered do not accommodate that action. City Attorney Rynders said he did not believe there would be a problem with the use of those ballot cards.	Anderson- McDonald Barnett Crawford Graver	Х	Х	X X X X		-
Councilman Muenzer advised he had spent considerable time with Mrs. Morgan learning about the election process, and he urged each member of Council to visit her facility.	Muenzer Richardson Putzell (7-0)			X X X		
MOTION: To APPROVE the resolution as presented.	-	-				

ITEM 15						
DISCUSSION OF THE PURCHASE OF A PORTION OF THE TROY PROPERTY AT U.S. 41 AND GOLDEN GATE PARKWAY EXTENSION.						
City Manager Jones advised that he placed this item on the agenda for discussion because the Jacobsons asked the City to consider purchasing a larger parcel of property than it was originally considering. The Jacobsons have also withdrawn their rezone petition and placed the property on the market. They are asking approximately \$250-million for ten acres of that site. Staff believes the size and cost to be too prohibitive to continue negotiations and would like Council's direction relative to this matter.						
It was the consensus of Council not to proceed with the purchase of any portion of the Troy property.						

RESOLUTION NO. 89-6007 ITEM 16						
A RESOLUTION URGING THE CITIZENS OF THE CITY OF NAPLES TO SUPPORT THE CONSTITUTIONAL AMENDMENT #3 ON THE NOVEMBER 1990 BALLOT LIMITING UNFUNDED STATE MANDATES ON CITIES AND COUNTIES; AND PROVIDING AN EFFECTIVE DATE.						

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RESOLUTION NO. 89-6008						
A RESOLUTION URGING THE PRESIDENT AND U.S. CONGRESS TO RECOGNIZE AND AFFIRM THE LANGUAGE AND POWER OF THE TENTH AMENDMENT WHICH GOVERNS AND BALANCES THE RESPECTIVE POWERS OF THE STATES AND THE FEDERAL GOVERNMENT; AND PROVIDING AN EFFECTIVE DATE.	Anderson- McDonald Barnett Crawford		Х	X		
Titles not read.	Graver Muenzer	Х		X X		
City Manager Jones advised the Florida League of Cities has requested that cities pass resolutions supporting the Home Rule Powers they currently enjoy. This will appear as Amendment #3 on the November ballot.	Richardson Putzell (7-0)			X X		
MOTION: To APPROVE the resolutions as presented.						

RESOLUTION NO. 89-6009						
A RESOLUTION APPROVING AN EMPLOYMENT CONTRACT FOR FRANKLIN C. JONES, CITY MANAGER; AND PROVIDING AN EFFECTIVE DATE.						
Title read by City Attorney Rynders.						
City Manager Jones advised that the City's labor attorneys, Morgan, Lewis & Bockius, have rendered an opinion relative to the proposed employment contract (a copy of which can be reviewed from the meeting packet in the Office of the City Clerk).						
Mayor Putzell said that while he did not have any objections to the six month severance pay provision, he wanted Council to be aware that if the City Manager found employment within those six months, he would be receiving double compensation.						
Mr. Jones, however, pointed out that the six month compensation also included those benefits he would immediately loose at the termination of his employment.						
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	Referring to Section 9d of the Contract, Mr. Crawford expressed concern that the City Manager might be receiving additional benefits not afforded other City department heads. Mr. Jones explained the City's vacation accrual policy wherein each employee is entitled to carry over a certain number of hours per year. There is a cap to the amount of hours carried over, and those employees desirous of hours in excess of that cap can request the City Manager to authorize such action. If the employee does not carry over all the hours due him, he can then receive compensation for those hours over and above the cap. Discussion then ensued relative to this provision and how it compared to the City's existing policy.						
	Councilman Muenzer referred to the six month severance pay provision and asked that a formula be inserted and reflected in the contract determining the amount of months to be compensated. He suggested that future contracts provide initially for two months pay; and at the end of each three year period of service to the City, that amount could be increased one month. City Manager Jones has been with the City for 12 years and under this proposed formula would be entitled to six months severance pay.						
	Mrs. Anderson-McDonald noted that a provision Council discussed at the workshop session had not been included. In particular, the requirement for a managerial review process by the Council each year prior to the City Manager's salary review. Mr. Jones noted that was not included in the contract; however, he understood such a process would begin sometime in May. MOTION: To APPROVE the resolution with a footnote to the contract indicating the formula used for determining severance pay.	Anderson- McDonald Barnett Crawford Graver Muenzer Richardson Putzell (vote no	t	X	X X X		
	Mr. Crawford said that while he was still concerned with the payout of vacation hours as outlined in Section 9d, he would support the resolution.						
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Councilman Graver said he could not fathom a payout of an additional four or five months each year to the City Manager for accrued vacation hours; he would, therefore, vote no. Mr. Muenzer said that he also believed the carry over to be excessive and would vote no. City Manager Jones interrupted the vote and suggested that Section 9d be deleted, and his vacation hours would then be considered as any other City employee. Councilman Barnett withdrew his previous motion and Mrs. Anderson-McDonald withdrew her second to that motion. He then moved that the resolution be approved including a footnote to the contract indicating the formula used for severance pay and the deletion of Section-9d. Councilman Anderson-McDonald seconded the motion. MOTION: To APPROVE the resolution deleting Section 9d of the contract and including a footnote to the contract indicating the formula used for severance pay. *** *** *** *** CORRESPONDENCE AND COMMUNICATIONS: None. *** *** ADJOURN: 12:48 p.m. JODIE O'DRISCOLL RECORDING SECRETARY These minutes of the Naples City Council were approved on *** *** *** *** *** *** ***	Anderson- McDonald Barnett Crawford Graver Muenzer Richardson Putzell (7-0)	X	X	XXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXX		

ATTACHMENT #1

SUPPLEMENTAL ATTENDANCE LIST

J. Dudley Goodlette
Capt. Jeffrey Kent
C.A. Reinbolt
W.W. Haardt
Joseph Herms
Russ Mudge
Fred Voss
Jack Sturgis
Sue Smith

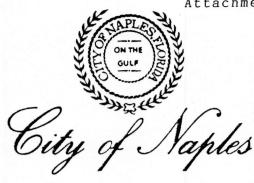
Richard Sykes
Carol Lynn Kendall
Fred Sullivan
A. Bruce Durkee
Todd Turrell
Emer Brennan
Audrey Barbera
Robert Schroer
Ron Pennington

Herb Anderson
Norman Reinertsen
Charles Andrews
Lee Layne
Dorothy Mudge
Robert Brennan
Mary Morgan
John VanArsdale
C. Stephen Hann

Other interested citizens and visitors.

NEWS MEDIA

Gina Binole, Naples Daily News Dave Bristow, WNOG Michele Mendelson, Ft. Myers News-Press



--- MEMO ---

To: Honorable Mayor and Members of City Council

From: City Manager Franklin C. Jones

Subject: Revenue/Expenditure Information - Pelican Bay

Annexation Area

Date: December 6, 1989

We have received and verified the initial estimates of revenue from the area within Pelican Bay that is proposed for annexation. At the same time, we are making some estimates of what costs we would incur to provide services in the area at the same level provided in the City. In preparing this, we have noted the following factors:

- 1. The Pelican Bay Improvement District currently provides water and sewer services, street lighting, and drainage and right-of-way maintenance. It is anticipated at this point that the district would continue to provide these services for some period into the future. We have not computed any costs for these services nor have we tried to balance savings for the property owners.
- 2. Because the annexation would take place in February, we would be providing services only for a portion of this initial year and we would receive only certain items of revenue for that initial year.
- 3. Our first complete fiscal year would begin October 1, 1990.

REVENUES

Estimates based on the actual property values and estimates of electric and telephone usage indicate that a full fiscal year of revenue, including ad valorem taxes to the City, would be

Mayor and Council December 6, 1989 Page 2

approximately \$789,000. Identifying only those revenues which could be collected in the first six months after annexation, the revenue would total \$169,000. These revenue estimates do not include several sources of revenue such as building permits and occupational licenses which still would have to be determined, but we can estimate that there would be at least \$100,000 in other revenues coming during the first 18 months following annexation.

EXPENDITURES FOR SERVICES

During the first six months following annexation, we would anticipate needing to add personnel and equipment to both the Fire and Police Departments. Personnel would include an estimate of 11 firefighters that would give us the manning for additional equipment which would be located in or near the Pelican Bay area proposed for annexation. The addition of five patrol officers and one CID officer along with two additional vehicles would allow us to provide patrol coverage and take up the criminal investigation responsibilities within the area. The expenses associated with these activities in the first six months would be \$265,569.

We anticipate that during the first full fiscal year we would need to budget money for road maintenance, additional personnel in Community Development to handle building inspection and process building and zoning requests, and we would also need to staff some recreation programs, probably located at Seagate School. When these costs are combined with the police and fire personnel needed, a full year's services generate a cost of \$699,334.

This would mean that our total expense through the end of Fiscal Year 1990-91 associated with service to the annexation area would be \$964,903 and total revenues from the proposed annexation area would be \$1,059,115.

Respectfully submitted,

Franklin C. Jones

City Manager

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		REVENUE	
First Year	\$	75,000 1,000 86,000 7,300	Electric Franchise Fees Telephone Franchise Fees Electric Utility Tax Telephone Utility Tax
	\$	169,300	
Second Year	\$	437,575 155,040 2,240 8,240 172,080 14,640	Ad Valorem Taxes Electric Franchise Fees Telephone Franchise Fees Cable TV Franchise Fees Electric Utility Tax Telephone Utility Tax
	\$	789,815	
	\$	100,000	Other Revenue
	\$1	,059,115	Two Year Total

	<u>E</u> :	XPENDITURES	
First Year	\$	292,633 30,000 12,000	11 Firefighters Engine Facility
	\$	334,633	
	\$	137,360 27,389 31,756	5 Patrol Officers 1 CID Officer Equipment
	\$	196,505	
12 Month Total	\$	531,138	
6 Month Cost	\$	265,569	
	* * *	* * * * * *	* * *
Second Year	\$	15,000 18,671	Engineering - Road Maint. Engineering - Serv.Worker
		56,525	Comm. Dev Bldg. & Zng.
		78,000	Comm. Serv Recreation
		292,633 30,000 12,000	Fire - 11 Firefighters Fire - Eng. (5 yr. lease) Fire - Facility (lease)
		137,360 27,389 31,756	Police - 5 Ptrl. Officers Police - 1 CID Officer Police - Equipment
	\$	699,334	
	\$	964,903	Two Year Total